

1 **Responsiveness of European countries to the population mental health needs: a**
2 **cross-national comparison study**

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27 **ABSTRACT**

28 **BACKGROUND**

29 This study aimed to cross-compare European countries' responsiveness to their
30 populations' mental health (MH) needs.

31 **METHODS**

32 For the EU 27 countries and the UK the 2023 Headway Initiative collected data on 15
33 Key Performance Indicators (KPIs) in responsiveness in healthcare, including workforce,
34 facilities, quality of care and MH expenditure and 14 KPIs in responsiveness in workplaces,
35 schools and society. Bivariate correlations between Headway-transformed KPIs scores,
36 which were standardised in a 1-10 Likert Scale (1: worst performance; 10: best
37 performance), tested for putative associations

38 **RESULTS**

39 Responsiveness in healthcare: Sweden (10), Denmark (8.8) and Finland (8.3)
40 showed the best performance, while Romania (1.0), Slovakia (1.1), Latvia and Bulgaria (1.2)
41 had the poorest performance. Responsiveness in workplaces, schools and society: Germany
42 (10.0), France (9.1) and Denmark (9.1) were the most responsive countries, while Greece
43 and Slovakia (1.0) had the poorest responsiveness. MH status total scores negatively
44 correlated with global scores on responsiveness in healthcare ($r=-0.34$, $p=.075$), workplaces
45 ($r=-0.46$, $p=.014$), schools ($r=-0.59$, $p=.003$) and society ($r=-0.53$, $p=.003$) -poorer MH status,
46 greater responsiveness-.

47 **CONCLUSIONS**

48 European countries significantly differed in their responsiveness to the population MH
49 needs, although the real effectiveness of their MH policies remains to be elucidated. Whether
50 more responsive countries, which achieved poorer MH outcomes, successfully met greater
51 pre-existing MH needs, they failed to do so or the relationship is driven by other third
52 variables (e.g. quality of MH assessment) requires future investigation.

53 **Key words:** Mental health, responsiveness, Europe, healthcare disparity, policy evaluation.

54

55 **INTRODUCTION**

56 Despite the ongoing global mental health (MH) crisis, service provision continues to
57 lag behind the need for care [1,2]. The treatment gap represents a major public health issue
58 [3,4], which has widened over time [2]. In 2023, up to 25% of European citizens raised issues
59 about mental healthcare, such as unacceptably long waiting lists, increased treatment cost
60 and lack of information on service provision [5]. Of concern, investment in MH continues to
61 lag behind other medical specialities, such as oncology and cardiology [6], and remains
62 inequitably distributed within- and between populations [2,7]. It is true, however, that beyond
63 a certain threshold increased funding in mental healthcare may not achieve better outcomes,
64 which may require greater social care expenditure [8]. In addition, stigma, among other
65 unresolved issues, continues to prevent MH patients from receiving appropriate care [9–11].

66 In the first Headway-based article (Lopez-Morinigo et al., this issue) Europeans' MH
67 status was showed to significantly vary across countries, which was determined by a
68 complex interplay of individual, environmental and social factors. A fundamental question
69 therefore arises: *what can be done?* In short, two approaches can be adopted. First,
70 universal primary prevention measures addressing the determinants of MH may reduce the
71 incidence of mental disorders [7,12], which was discussed in depth in the aforementioned
72 article (Lopez-Morinigo et al., this issue). Second, from a secondary/tertiary prevention
73 model, enhancing countries' responsiveness to people's MH needs should improve patient
74 outcomes [13], which forms the context for this study. In brief, it can be anticipated that both
75 increased MH funding and closer multi-agency collaboration across social services,
76 education, labour and justice system will be required [14].

77 In addition, our first Headway-based article in this issue (Lopez-Morinigo et al.)
78 revealed that within the ongoing post-pandemic polycrisis [15] the impact of the determinants
79 of MH differed between European countries, in line with previous reports [5,16,17]. Somehow
80 surprisingly, the correlation between determinants of MH and population MH status was
81 found to be weak across Europe, including 'high risk, good MH status' and 'low risk, poor MH
82 status' countries (Lopez-Morinigo et al., this issue). Among other contributors, we speculated

83 that between-country differences in their *responsiveness* to the population MH needs may
84 partly explain this (Lopez-Morinigo et al., this issue). In order to test this hypothesis we
85 carried out the present cross-national comparison study of the EU-27+UK countries'
86 responsiveness in healthcare, workplaces, schools and society to their population MH needs.

87 **METHODS**

88 **The 2023 Headway Mental Health Index Initiative**

89 The Headway Initiative methodology was detailed elsewhere [15] (see also Lopez-
90 Morinigo et al., this issue). Briefly, the 2023 Headway - Mental Health Index 3.0 collected
91 data on 54 key performance indicators (KPIs) across the EU-27+UK countries, including 14
92 KPIs in the responsiveness in healthcare and 15 KPIs in the responsiveness in workplaces,
93 schools and society. Data sources were official authoritative open-access datasets (e.g.
94 WHO) and KPIs were decided by expert consensus meetings. Not only did this reduce the
95 risk of potential selection bias, but also the use of open-access datasets ensured the
96 replicability of the study, which is imperative in high-quality research.

97 For each KPI scores ranged from 1 (worst performance) to 10 (best performance)
98 depending on the *relative* performance of each country compared with all other countries,
99 thus making the data comparable across the board (see Lopez-Morinigo et al, this issue, for
100 further details).

101 ***Responsiveness in healthcare***

102 14 KPIs (see Table 1, below) were examined across four major domains: i) MH
103 workforce - rate of psychiatrists, child neuropsychiatrists, psychologists and nurses per
104 100,000 inhabitants-; ii) mental healthcare facilities - rate of hospital beds, child and
105 adolescent psychiatric beds, psychiatric hospitals, psychiatric units in general hospitals and
106 community-based MH facilities per 100,000 inhabitants; iii) quality of care, which
107 encompassed rate of hospital discharges from psychiatric wards, MH consultations and
108 published psychiatric articles per 100,000 inhabitants, length of stay and percentage of
109 surveyed people reporting unmet needs; and iv) economic resources for MH, measured as
110 the percentage on total healthcare expenditure.

111 **Insert Table 1 here**

112 ***Responsiveness in workplaces, schools and society***

113 Table 2, below, details the KPIs in responsiveness in workplaces, schools and
114 society, the variable(s) included in each KPI, the variable measure and data source

115 In terms of responsiveness in *workplaces* we looked at 6 KPIs, namely wage gap
116 between people with/without mental disorders, employment rate, sick leave benefits and
117 unemployment benefits of people with mental disorders, job quality or satisfactions and
118 availability of MH promotion programmes in workplaces.

119 3 KPIs in responsiveness to MH needs in *schools* were measured: availability of day
120 centers for young people with mental disorders, percentage of youth dropping out of school
121 due to MH issues and availability of MH promotion programmes in schools.

122 Regarding responsiveness in *society*, we evaluated 6 KPIs: availability of social
123 workers and occupational therapists in the MH sector and hospital beds per 100,000
124 inhabitants, social support (measured as the proportion of people aged 15 who self-
125 perceived poor social support), disability benefits for people with mental disorders and
126 existence of MH promotion programmes for the general public.

127 **Insert Table 2 here**

128 **Statistics**

129 Scores on all KPIs were reported per country which were ordered alphabetically,
130 including an overall EU-27+UK average, at a descriptive level. We also ran a set of bivariate
131 correlations between KPIs scores to explore potential associations. Since all Headway-
132 transformed KPIs scores, which ranged from 1 to 10, followed a normal distribution, Pearson
133 coefficients and the corresponding p-value were reported. Given the exploratory nature of the
134 analyses, correction for multiple testing techniques were not applied to the correlations,
135 which were unadjusted. The Statistical Package for Social Science version 25.0 (SPSS Inc.,
136 Chicago, IL, USA) was used for all the above analyses. Significance level (two-tailed) was
137 set at $p < .05$.

138

139 **RESULTS**

140 **Responsiveness in Healthcare**

141 Headway scores on KPIs in responsiveness in healthcare for the EU-27+UK
142 countries are detailed in Table 3, below.

143 **Insert Table 3 here**

144 Overall, Sweden (10), Denmark (8.8) and Finland (8.3) had the best performance,
145 while Romania (1.0), Slovakia (1.1), Latvia (1.2) and Bulgaria (1.2) had the poorest
146 responsiveness.

147 In terms of overall workforce, Finland achieved the best performance (10.0), followed
148 by The Netherlands (9.7) and Denmark (8.3), while Bulgaria (1.0), Portugal (1.9) and
149 Romania (2.0) had the poorest performance. Further details about the full raw data and
150 Headway-transformed scores are provided in Table S1 in the online supplementary material.

151 With regard to facilities, Slovenia (10), Italy (9.9) and Cyprus (9.6) were the more
152 resourced countries, whereas The Netherlands (1.0), Germany (1.5) and Belgium (3.4) had
153 the poorest performance in facilities. The raw data and Headway-transformed scores are
154 detailed in Table S2 (online supplementary material).

155 Regarding quality of care, Denmark (10.0), Ireland (9.4) and Sweden (8.7) showed
156 the highest performance, whereas Romania (1.0), Slovakia (1.4), Bulgaria and Latvia (1.5)
157 had the poorest quality of care (see Table S3, online supplementary material, for further
158 details).

159 In terms of MH expenditure (see also Table S4, online supplementary material),
160 France, Germany, and Sweden spent 13.9%, 13.1% and 10.0% of the total health
161 expenditure on MH, respectively. On the other hand, Bulgaria (2%), Estonia (2.9%) and Italy
162 (3.0%) showed the lowest percentage of MH expenditure.

163 **Responsiveness in workplaces, schools and society**

164 Headway scores on KPIs in the responsiveness in workplaces, schools and society
165 are provided in Table 4, below.

166 **Insert Table 4 here**

167 According to total scores, Germany (10), France (9.1) and Denmark (9.1) achieved
168 the best performance, while Slovakia (1.0), Greece (1.1) and Cyprus (3.5) had the poorest
169 response.

170 Regarding KPIs in responsiveness in *workplaces*, Germany (10), Finland and
171 Belgium (9.4) reached the best performance, while Greece (1.0), Slovakia (1.4), Czechia and
172 Hungary (3.4) had the poorest response (see also Table S5, online supplementary material).

173 In terms of responsiveness in *schools*, France (10.0), Latvia and Lithuania (8.6) had
174 the best performance, whereas Slovakia (1.0), Cyprus (2.2) and Greece (2.4) had the
175 poorest one (see also Table S6, online supplementary material).

176 Regarding KPI scores in responsiveness in *society* Germany (10), France (9.3) and
177 Sweden (8.6) achieved the highest performance, while Greece (1.0), Estonia (2.0) and
178 Romania (3.1) had the poorest performance (see, Table S7 in the online supplementary
179 material for further details).

180 Overall KPIs scores in responsiveness in non-healthcare Germany (10), France and
181 Denmark (9.1) were the most responsive countries, while Slovakia (1.0), Greece (1.0) and
182 Cyprus (3.6) had the lowest scores.

183 **Relationship between MH status and responsiveness of the system**

184 Bivariate correlations between status and determinants KPIs across EU-27+UK
185 countries are detailed in Table 5. While overall performance on healthcare responsiveness (r
186 = -0.34, p = .075) did not reach statistical significance (although at a borderline level),
187 responsiveness in workplaces (r = -0.46, p = .014), schools (r = -0.59, p < .001) and society
188 (r = -0.53, p = .003) correlated with overall status -better responsiveness, worse MH status-.
189 Further significant correlations emerged from the analyses (Table 5).

190 **Insert Table 5 here**

191 **Overall results**

192 Overall results, including all KPIs in MH status, determinants and responsiveness to
193 MH needs are graphically summarised in Figure 1. In particular, those countries in the top-
194 right corner (in green colour) achieved the best overall performance in MH-related KPIs,

195 namely Sweden, Finland and Denmark. Conversely, countries in the bottom-left quadrant (in
196 red colour) had the poorest overall performance in MH-related KPIs, such as Greece and
197 Slovakia, although both countries had very good MH status (see bubble dimension, although
198 note that the larger the bubble, the better the MH status), as discussed further below.

199 **Insert Figure 1 here**

200 **DISCUSSION**

201 **Principal findings**

202 This second Headway-based paper revealed a high variation in the responsiveness to
203 MH needs across EU-27+UK countries, which was shown to negatively correlate with the
204 population MH status -poorer MH status, better responsiveness-. Thus, Sweden, Finland,
205 Denmark, France and Germany achieved the best performance on responsiveness to their
206 populations' MH needs, although their performance in MH status was poor. On the other
207 hand, Greece, Slovakia and Cyprus, which performed well in MH status KPIs, showed the
208 poorest performance in responsiveness to MH needs. At first glance, it seems that countries'
209 responsiveness failed to mitigate the impact of the determinants of MH. Conversely, one may
210 argue that better-performing countries in responsiveness might do so because of greater pre-
211 existing MH needs (e.g. Scandinavian countries) and vice versa (South-European countries).
212 Nevertheless, tackling inequality and bridging the mental healthcare gap should guide future
213 European MH policies.

214 **Responsiveness in healthcare**

215 The World Health Organization defined health systems *responsiveness* as '*how well*
216 *the health system meets the legitimate expectations of population for non-health enhancing*
217 *aspects of the health system*' [18], hence an inherent goal of any health system which must
218 be measured and monitored over time [19]. More specifically, health system responsiveness
219 encompasses both the system's ability and capacity to respond and its actual response to
220 medical [20] and non-medical issues [18].

221 In particular, Scandinavian countries, such as Sweden (10), Denmark (8.8) and
222 Finland (8.3), showed the best performance in responsiveness in healthcare, while Romania

223 (1.0), Slovakia (1.1), Latvia and Bulgaria (1.2) had the poorest results. Specifically, four
224 major domains of healthcare systems across Europe were evaluated, namely workforce,
225 facilities, quality of care and economic resources.

226 Regarding workforce, Finland (10), The Netherlands (9.7) and Denmark (8.3)
227 achieved the best performance, while Bulgaria (1.0), Portugal (1.9) and Romania (2.0)
228 showed the lowest scores. As of 2021, on average for the EU27+UK countries there were
229 18.8 psychiatrists per 100,000 inhabitants, ranging from 10.2 (Bulgaria) to 28.6 (Germany),
230 that is, an almost 3-fold variation. Two countries - Spain and Malta - had no child
231 psychiatrists at all. Such a high variability of healthcare professionals rates across European
232 countries may have widened since the COVID-19 pandemic [2–4]. Of concern, there has
233 been a severe shortage of MH professionals as the number of individuals in need increased,
234 which seems to be exacerbated by high levels of staff burnout [21]. Thus, it is estimated that
235 by 2030 Europe will face a shortfall of approximately 600,000 doctors [22]. Although Digital
236 Mental Health approaches may mitigate this [23–25], their long-term outcomes remain
237 unknown [26]. Therefore, urgent action is needed to enhance staff recruitment and retention
238 rates across Europe [22].

239 In terms of facilities, Slovenia (10), Italy (9.9) and Cyprus (9.6) were the most
240 resourced countries, whereas The Netherlands (1.0), Germany (1.5) and Belgium (3.4) had
241 the poorest performance. Given the Headway Initiative methodology [15], results of worse-
242 performing countries may only indicate a better provision of inpatient, rather than community-
243 based, MH facilities; and not necessarily limited MH facilities.

244 In keeping with the above, mental healthcare expenditure significantly varied across
245 Europe, with France (13.9%), Germany (13.1%) and Sweden (10.0%) -all of them countries
246 with good performance in responsiveness- emerging as the principal investors, significantly
247 exceeding the EU27+UK average of 5.4%. Hence, many European countries failed to comply
248 with the 2018 Lancet Commission recommendations according to which national MH
249 budgets should receive between 5% (low- and middle-income countries) and 10% (high-
250 income countries) of the total healthcare [27]. Certainly, greater national MH expenditure was

251 linked to better quality of care in psychiatry [28], including lower suicide rates [29]. Also, MH
252 prevention yields a high long-term return on investment [30].

253 Regarding quality of care, Denmark (10.0), Ireland (9.4) and Sweden (8.7) showed
254 the highest performance, whereas Romania (1.0), Slovakia (1.4), Bulgaria and Latvia (1.5)
255 had the poorest quality of care. Despite MH becoming a top priority in the political agenda of
256 European governments and institutions [31], up to 6.2% Europeans reported unmet MH
257 needs due to financial issues in 2022, ranging from 1.1% (Romania) to 29.8% (Finland). [5].
258 These *apparent* between-country differences, however, may well reflect quality of data and
259 reporting issues, including the influence of stigma, which tends to discourage people from
260 talking openly about MH [11].

261 **Responsiveness in workplaces, schools and society**

262 Regarding responsiveness in workplaces, Germany (10), Finland and Belgium (9.4)
263 reached the best performance, while Greece (1.0); Slovakia (1.4) and Czechia and Hungary
264 (3.4) had the lowest scores. Overall, almost 2 in 3 Europeans with mental disorders were
265 found to be unemployed and get paid, on average, 30% lower wages than their counterparts.
266 Indeed, MH patients face exclusion from work, largely due to stigma and discrimination,
267 which prevents from recovery [11,32]. Labour market integration policies should be promoted
268 [33,34], which also reduced suicide risk [35], while community-based mental healthcare
269 effects on return-to-work outcomes are less clear [36]. Although the WHO developed specific
270 guidelines on MH promotion at work [37], guidelines compliance and their effects on health
271 and social outcomes remain to be established [38].

272 In terms of responsiveness in schools, France (10.0), Latvia and Lithuania (8.6)
273 achieved the best performance, whereas Slovakia (1.0), Cyprus (2.2) and Greece (2.4) had
274 the poorest results. It is well-established that for almost 2 in 3 MH patients the illness onset
275 occurs before age 25, with a peak at 14.5 years [39]. In Europe, full-time compulsory
276 education/training usually lasts 10-11 years and ends at the age of 15-16 years [40]. Our
277 results revealed that overall performance on responsiveness in schools negatively correlated
278 with overall MH status and suicide rates -better performance at schools, poorer MH status,

279 including higher suicide rates-. However, up to 20% of European children were showed to
280 experience MH problems during their school years and a comparable proportion reported
281 feelings of unhappiness and anxiety about the future, which was linked to bullying,
282 challenging schoolwork and loneliness [5]. In addition, EU Countries widely differed in the
283 ability to provide MH prevention and promotion programmes at schools and between 7.5%
284 (Estonia) and up to 21.5% (The Netherlands) of school drop outs were children with mental
285 disorders [41]. Hence, few would question the appropriateness of schools as 'the right place
286 at the right time' for early intervention [12,42]. Consistent with this, targeted prevention
287 programmes reduced depression and anxiety symptoms [43], whereas universal school-
288 based interventions prevented suicidal behaviour in adolescents [44]. In addition, school-
289 based MH promotion programs focused on resilience may aid students in manage their own
290 stress [45], which could be delivered through digital technologies [46]. MH clinical liaison
291 teams appear to facilitate access to care [47,48], which should result in better long-term
292 outcomes, although this remains to be demonstrated.

293 Regarding responsiveness in society, Germany (10), France (9.3) and Sweden (8.6)
294 achieved the highest performance, while Greece (1.0), Estonia (2.0) and Romania (3.1) had
295 the poorest performance. Of note, there was a negative association between responsiveness
296 in society, especially MH promotion programs, and MH status -poorer MH status, better
297 responsiveness-. From a societal perspective, stigma and discrimination were identified as
298 the main areas of concern for improving people's MH [11]. Stigma was defined as the co-
299 occurrence of stereotyping, separating, status loss, and discrimination in the context of
300 power inequities [49]. While the youth may particularly benefit from anti-stigma campaigns
301 [50], such as the England-based Time-to-Change [51], especially in the short-term [51], their
302 long-term effects remain far from clear [52].

303 **Next steps**

304 In the first Headway-based article (Lopez-Morinigo et al., this issue), we examined the
305 MH status of Europeans and its determinants. Interestingly, overall KPIs scores on
306 responsiveness in workplaces ($r = -0.46$, $p = .014$), schools ($r = -0.59$, $p < .001$) and society

307 ($r = -0.53, p = .003$) negatively correlated with overall KPIs scores on MH status -better
308 responsiveness, worse MH status-. On the other hand, the correlation between overall
309 performance in responsiveness in healthcare and MH status did not reach significance ($r = -$
310 $0.34, p = .075$). Taken together, these findings deserve some consideration. First, it seems
311 that responsiveness to people's MH needs may largely occur in workplaces, schools and
312 society rather than in healthcare systems. Second, there was a negative correlation between
313 MH status and responsiveness -better status, worse responsiveness-. Whether more
314 responsive countries succeeded in meeting pre-existing greater MH needs (i.e., a positive
315 result) or they failed to address people's MH issues (i.e., a negative result) remains to be
316 clarified. Of relevance, overall KPIs scores on determinants, which were not linked with MH
317 status KPIs (Lopez-Morinigo et al, this issue), positively correlated with responsiveness in
318 HC ($r = 0.41, p = .031$) and in workplaces ($r = 0.40, p = .034$). This noted, further theoretical
319 debate about the appropriateness of KPIs for the evaluation of public MH policies is still
320 warranted.

321 Indeed, the lack of comprehensive, independent and comparable data poses a major
322 barrier to the development of a monitoring and evaluation/accountability framework in MH
323 policymaking. To address this challenge, within the United Nations Sustainable Development
324 Goals agenda the Countdown Global Mental Health 2030 was designed, which collected
325 data on 48 indicators from 15 sources covering 193 countries across the globe. Specifically,
326 indicators were clustered around three themes: determinants of MH and factors shaping MH
327 needs and their response [53]. Easily-accessible datasets, such as the European Headway
328 Initiative [15] and the Countdown Global Mental Health [53], may inform public MH
329 policymaking, including between-country comparisons, whereas researchers may generate
330 novel real-world hypotheses. However, these data-driven approaches are not exempt from
331 criticism, namely the extent to which somehow arbitrarily chosen KPIs really align with the
332 population MH needs and the time required to evaluate MH policy changes.

333 In particular, this study results may contribute to future evidence-based MH policies
334 aimed to address Europe-level and country-specific challenges. To this end, scientific

335 societies, such as the EPA and the WPA, are committed to providing strong leadership. This
336 being said, it is worth noting that more than 9 in 10 healthcare interventions subject to
337 Cochrane Reviews were not supported by high-quality evidence, while harms do not tend to
338 get published [54]. In addition, health authorities must bridge the gap between research
339 evidence, clinical guidelines recommendations and approved interventions by regulatory
340 bodies, especially in children and adolescents with serious mental illness [55,56].

341 Of relevance, MH policymaking is not exempt from compliance with international
342 codes of ethics in psychiatry [57]. To this end, the ongoing dialogue between the EPA and
343 the WPA [58] and closer collaboration between national psychiatric associations [59] will be
344 essential. Digital MH raises ethical issues about privacy and use of personal data, which is
345 particularly relevant to children and adolescents [60]. More broadly speaking, public MH also
346 faces the challenge of appropriately timing and targeting interventions, which is crucial from
347 staging models [61], not to mention the sometimes blurred boundaries between health and
348 disease in MH [60].

349 In order to address the increased MH needs after the COVID-19 pandemic, some MH
350 action plans have been made by European governments. For instance, since 2021 the UK
351 government has offered training grants for senior mental health leads to all
352 state schools and colleges, whereas in Spain a 24-hour suicide prevention hotline became
353 available that same year. In 2022 MH services in Belgium were reformed to facilitate access
354 to care from schools, sport facilities and work. One year later, the 2023 German Centre for
355 Mental Health (DZPG) research network was launched. In Italy since 2023/2024 a
356 psychologist can be accessed both in schools and in Primary Care (i.e., "Psicologo di base")
357 [15].

358 In light of our results, further evidence-based public MH interventions can be
359 recommended. In order to enhance responsiveness in healthcare systems, not only higher
360 MH expenditure is required, but also optimisation of available resources, such as so-called
361 digital MH [62]. Labour market integration policies may make the onset of work-related
362 mental disorders less likely [33,34]. In schools MH promotion programs [46] and clinical

363 liaison teams [48] may become key primary and secondary (i.e., early detection/intervention)
364 preventive strategies, respectively. Finally, from a societal approach anti-stigma campaigns
365 should facilitate professional help-seeking by MH patients [11]. See Table 6 for further
366 details.

367 **Insert Table 6 here**

368 **Strengths and limitations**

369 The Headway Initiative collected cross-national population-level data on 54 MH-
370 related KPIs, including MH status and determinants (Lopez-Morinigo et al., this issue) and
371 responsiveness of the systems to the population MH needs. Data came from official,
372 authoritative open-access datasets, such as Eurostat, WHO or the OECD, thus ensuring the
373 replicability of the study. Owing to this methodology, some evidence-based public MH
374 interventions were recommended.

375 However, three main limitations of this study should be acknowledged. First, the
376 Headway methodology relied on national datasets which differed in quality of data and data
377 availability (i.e., under- and over-reporting issues), including cross-national cultural
378 differences. Also, data on KPIs were collected in different years depending on data
379 availability, i.e., from the most recent year when the variable data were available. In addition,
380 it is worth noting that 'association does not mean causation' [63] and caution is needed when
381 inferring causality from the above bivariate correlations. Second, further non-tested KPIs,
382 such as psychiatric medication availability and compliance and/or funding source of
383 healthcare systems may have altered the results. Third, the Headway Initiative adopted both
384 analytical and qualitative approaches, which, although unlikely, may have biased the results.
385 In particular, the Headway Mental Health Index aimed to comparatively measure European
386 countries' relative performance on a number of MH-related KPIs, thus ranking them rather
387 than cross-comparing raw data on the above variables.

388 **Conclusions**

389 The world is facing an unprecedented MH crisis, which requires a high degree of
390 responsiveness in healthcare systems, but also in workplaces, schools and society. In this

391 respect, the Headway Mental Health Index proved useful in assessing up to 54 MH-related
392 KPIs across European countries, which may also monitor changes over time. This study
393 findings may therefore guide future evidence-based European MH policies.

394 MH has become a top priority for European institutions [31]. It is therefore in our
395 hands not to miss this unique opportunity to make a change in European MH policymaking.
396 Enhancing our countries' responsiveness to their citizens' MH needs will benefit both the
397 current and future generations.

398

399 **DATA AVAILABILITY STATEMENT:**

400 All the data supporting the findings of this study are available in the online
401 supplementary material.

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411 Conceptualization: JDLM, AF, GD, CA. Data curation: JDLM. Formal analysis: JDLM.
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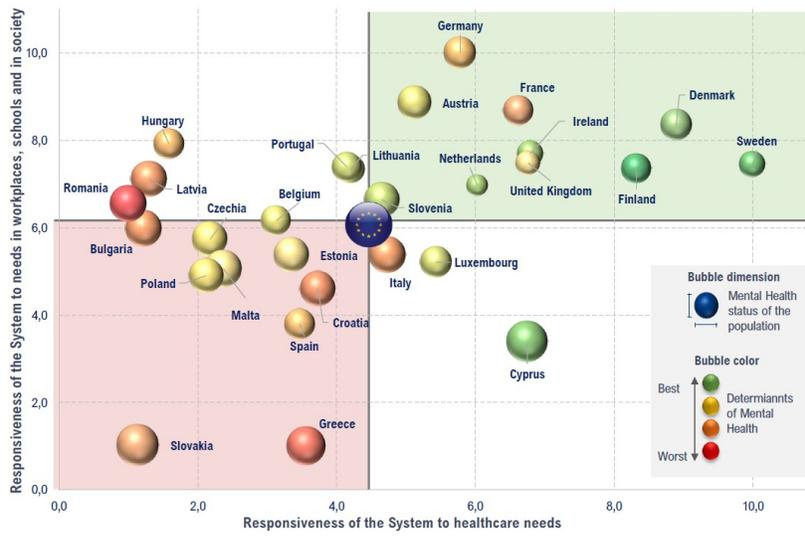
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612 Figura 1



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Table 1. KPIs in Responsiveness to mental health needs in healthcare across European countries

Key Performance Indicators	Variable	Measure	Data Source
Workforce	Psychiatrists	Rate per 100,000 inhabitants	Eurostat, 2021
	Child Psychiatrists	Rate per 100,000 inhabitants	WHO Mental Health Atlas, 2020
	Psychologists	Rate per 100,000 inhabitants	WHO Mental Health Atlas, 2020
	Mental Health Nurses	Rate per 100,000 inhabitants	WHO Mental Health Atlas, 2020
Facilities	Psychiatric hospital beds	Rate per 100,000 inhabitants	Eurostat, 2021
	Child and Adolescent inpatient beds	Rate per 100,000 inhabitants	Signorini et al., 2017
	Psychiatric hospitals	Rate per 100,000 inhabitants	WHO, 2019
	Psychiatric units in general hospitals	Rate per 100,000 inhabitants	WHO, 2019
	Community mental health facilities	Rate per 100,000 inhabitants	WHO, 2019
Quality of care	Hospital discharge rates	Rate per 100,000 inhabitants	OECD
	Length of stay	Days	OECD
	Mental Health consultations	Rate per 100,000 inhabitants	Eurostat, 2019
	Unmet needs due to finances	%	Eurostat, 2019
	Published psychiatric articles	Rate per 100,000 inhabitants	Scimago, 2022
Economic resources for Mental Health	% of total health expenditure	% on Healthcare Expenditure	WHO, 2011

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URLs:
Eurostat, 2021: https://ec.europa.eu/eurostat/databrowser/view/hlth_rs_physcat_custom_11584649/default/table?lang=en
WHO Mental Health Atlas: <https://apps.who.int/gho/data/view.main.HWF11v>
Signorini et al., 2017: <https://pubmed.ncbi.nlm.nih.gov/28596067/>
WHO: <https://apps.who.int/gho/data/node.main.eu.MHFAC?lang=en>
OECD: data-explorer.oecd.org/vis?df[ds]=DisseminateFinalDMZ&df[id]=DSD_HEALTH_PROC%40DF_KEY_INDIC&df[ag]=OECD.ELS.HD&dq=IMMUN.....&pd=2010%2C&to[TIME_PERIOD]=false
Eurostat, 2019: https://ec.europa.eu/eurostat/databrowser/view/hlth_ehis_am6e/default/table?lang=en
Scimago, 2022: <https://www.scimagojr.com/countryrank.php?year=2023&order=ci&ord=desc&category=2738>
WHO, 2011: [https://www.who.int/data/gho/data/indicators/indicator-details/GHO/government-expenditures-on-mental-health-as-a-percentage-of-total-government-expenditures-on-health\(-\)](https://www.who.int/data/gho/data/indicators/indicator-details/GHO/government-expenditures-on-mental-health-as-a-percentage-of-total-government-expenditures-on-health(-))

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Table 2. Responsiveness to mental health needs in workplaces, schools and society

Key Indicators	Performance Variable	Measure	Data Source
Workplaces	Average gross wage for people with MD compared with those without MD	%	OECD, 2013
	Employment rate among people with MD	%	OECD, 2010
	Paid sick leave benefits for people with MD	Euros per inhabitant	Eurostat, 2021
	Unemployment benefits for people with MD	Euros per inhabitants	Eurostat, 2021*
	Job quality among people with MD	Survey score	Eurofound
	MH programmes in workplaces	Number, type	WHO ¹
Schools	Community facilities for those with MD	Rate per 100,000 inhabitants	WHO ²
	School drop-outs among those with MD	%	OECD
	MH Promotion programmes	Number, type	WHO ³
Society	Social workers	Rate per 100,000 inhabitants	WHO ⁴
	Occupational Therapists	Rate per 100,000 inhabitants	COTEC
	Social support	% of over-15 reporting poor social support	Eurostat, 2019
	Hospital beds	Rate per 100,000 inhabitants	Eurostat, 2022
	Disability benefits	Per capita expenditure for MD people	Eurostat
	MH promotion programmes	Number, type	WHO

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MD: Mental disorders

- 632 URLs:
- 633 OECD, 2013: [www.oecd-ilibrary.org/social-issues-migration-health/persons-with-mental-health-conditions-have-lower-](http://www.oecd-ilibrary.org/social-issues-migration-health/persons-with-mental-health-conditions-have-lower-wages-than-those-without_d8c41b45-en)
- 634 [wages-than-those-without_d8c41b45-en](http://www.oecd-ilibrary.org/social-issues-migration-health/persons-with-mental-health-conditions-have-lower-wages-than-those-without_d8c41b45-en)
- 635 OECD, 2010: www.oecd-ilibrary.org/sites/ea07586c-en/index.html?itemId=/content/component/ea07586c-en
- 636 Eurostat, 2021: https://ec.europa.eu/eurostat/databrowser/view/spr_exp_fsi__custom_11609858/default/table?lang=en
- 637 Eurostat, 2021*: ec.europa.eu/eurostat/databrowser/view/spr_exp_fsi__custom_11609858/default/table?lang=en
- 638 Eurofound: <https://www.eurofound.europa.eu/en/data-catalogue/european-working-conditions-telephone-survey-2021-0>
- 639 WHO1:
- 640 WHO2
- 641 OECD:
- 642 WHO3
- 643 WHO4: [https://www.who.int/data/gho/data/indicators/indicator-details/GHO/social-workers-working-in-mental-health-](https://www.who.int/data/gho/data/indicators/indicator-details/GHO/social-workers-working-in-mental-health-sector-(per-100-000))
- 644 [sector-\(per-100-000\)](https://www.who.int/data/gho/data/indicators/indicator-details/GHO/social-workers-working-in-mental-health-sector-(per-100-000))
- 645 COTEC: <https://www.coteceurope.eu/wp-content/uploads/2023/06/Summary-of-the-Profession-2023.pdf>
- 646 Eurostat, 2019:
- 647 https://ec.europa.eu/eurostat/databrowser/view/hlth_ehis_ss1b/default/table?lang=en&category=hlth.hlth_det.hlth_senv
- 648 Eurostat, 2022: https://ec.europa.eu/eurostat/databrowser/view/hlth_rs_bds1__custom_11597103/default/table?lang=en
- 649 Eurostat, 2021: https://ec.europa.eu/eurostat/databrowser/404-product/SPR_EXP_SUM__custom_256520?lang=en
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Table 3. Headway Initiative Scores on Key Performance Indicators in Responsiveness in Healthcare

	Workforce	Facilities	Quality of care	Economic resources	FINAL SCORE
Austria	5,6	7,3	4,6	2,7	5,1
Belgium	5,4	3,4	4,8	2,1	3,1
Bulgaria	1,0	7,9	1,5	1,0	1,2
Croatia	3,3	8,0	3,0	2,7	3,7
Cyprus	3,0	9,6	7,5	3,1	6,4
Czechia	2,6	6,1	2,3	2,6	2,2
Denmark	8,3	6,7	10,0	3,6	8,8
Estonia	3,7	7,6	3,3	1,7	3,3
Finland	10,0	7,3	6,0	4,3	8,3
France	6,0	5,1	2,6	10,0	6,6
Germany	7,1	1,5	3,8	9,4	5,8
Greece	3,9	8,4	2,7	1,8	3,6
Hungary	2,5	5,9	2,5	1,9	1,8
Ireland	5,3	5,9	9,4	3,3	6,7
Italy	4,1	9,9	3,6	1,7	4,7
Latvia	2,7	4,1	1,5	3,1	1,2
Lithuania	5,6	7,7	2,4	2,7	4,3
Luxembourg	5,5	5,3	4,4	5,8	5,4
Malta	2,5	3,6	3,3	4,6	2,3
Netherlands	9,7	1,0	8,6	2,9	6,0
Poland	2,5	7,5	1,7	1,8	2,1
Portugal	1,9	8,7	4,0	3,5	4,2
Romania	2,0	6,2	1,0	1,8	1,0
Slovakia	2,1	5,5	1,4	2,2	1,1
Slovenia	2,8	10,0	2,4	3,9	4,6
Spain	2,5	7,3	3,2	3,3	3,4
Sweden	6,9	8,7	8,7	7,1	10,0
United Kingdom	4,1	7,5	7,1	5,2	6,7
EU-27 + UK	4,7	6,1	4,1	5,0	4,9

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Table 4. Headway-transformed KPIs scores in responsiveness in workplaces, society and schools

	Workplaces	Schools	Society	FINAL SCORE
Austria	7,8	7,6	7,4	9,0
Belgium	9,4	4,0	6,1	6,4
Bulgaria	3,7	5,2	4,5	6,1
Croatia	5,4	6,7	3,7	4,7
Cyprus	5,6	2,2	3,7	3,5
Czechia	3,4	4,1	7,5	5,6
Denmark	8,9	7,5	7,2	9,1
Estonia	4,9	7,4	2,0	5,5
Finland	9,4	7,5	4,7	7,6
France	8,9	10,0	9,3	9,1
Germany	10,0	8,1	10,0	10,0
Greece	1,0	2,4	1,0	1,0
Hungary	3,4	9,0	7,5	8,0
Ireland	8,2	6,3	6,6	7,9
Italy	6,2	6,8	3,9	5,6
Latvia	4,5	8,6	4,8	7,3
Lithuania	4,8	8,6	7,2	7,5
Luxembourg	9,2	3,7	6,7	6,0
Malta	6,0	4,2	4,0	5,6
Netherlands	9,2	4,9	3,3	7,1
Poland	6,6	5,3	6,0	5,0
Portugal	5,0	7,3	6,0	7,5
Romania	4,0	6,0	3,1	6,3
Slovakia	2,4	1,0	3,5	1,0
Slovenia	4,3	7,9	5,7	7,0
Spain	4,7	5,1	4,5	4,1
Sweden	6,4	5,1	8,6	8,0
United Kingdom	4,5	8,4	6,2	7,6
EU-27 + UK	6,7	7,0	6,5	7,1

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Table 5. Relationship between mental health status and responsiveness across EU-27+UK countries

	Prevalence		Incidence		YLD_AD		YLD_20		Mortality		Suicide		STATUS	
	<i>r</i>	<i>p</i>	<i>r</i>	<i>p</i>	<i>r</i>	<i>p</i>	<i>r</i>	<i>p</i>	<i>r</i>	<i>p</i>	<i>r</i>	<i>p</i>	<i>r</i>	<i>p</i>
Healthcare	-0.41	.030	-0.67	<.001	-0.19	.323	-0.18	.367	-0.43	.021	0.01	.981	-0.34	.075
Workforce	-0.27	.170	-0.48	.010	-0.07	.724	-0.11	.586	-0.38	.044	-0.19	.329	-0.49	.008
Psychiatrists	-0.32	.093	-0.39	.041	-0.18	.366	-0.15	.433	-0.24	.214	-0.21	.272	-0.33	.089
Child psychiatrists	-0.19	.321	-0.32	.101	0.02	.927	-0.03	.897	-0.19	.330	-0.18	.370	-0.31	.108
Psychologists	-0.28	.144	-0.35	.069	-0.08	.675	-0.16	.400	-0.40	.033	-0.07	.734	-0.34	.075
Nurses	-0.01	.941	-0.42	.025	0.03	.864	0.03	.882	-0.33	.091	-0.14	.476	-0.52	.005
Facilities	-0.08	.681	0.10	.594	0.01	.970	0.07	.771	0.32	.096	0.07	.715	0.31	.106
Psych beds	-0.34	.072	-0.29	.131	-0.18	.346	-0.21	.292	0.01	.978	0.37	.052	0.30	.126
Child adoles beds	-0.23	.235	-0.12	.530	0.16	.411	-0.09	.665	0.15	.452	0.34	.073	0.39	.037
Psych Hospitals	-0.05	.579	0.24	.214	0.01	.980	-0.02	.924	-0.02	.922	0.14	.463	0.17	.373
Psych Units	0.14	.550	-0.12	.590	-0.22	.338	-0.08	.724	0.06	.786	0.20	.395	0.29	.196
CMHTs	0.31	.107	0.43	.021	-0.49	.008	0.49	.008	0.52	.017	-0.70	.001	-0.31	.108
Quality of care	-0.31	.112	-0.51	.005	-0.12	.426	0.06	.744	-0.20	.296	0.15	.438	-0.17	.394
Hospital discharge	-0.45	.015	-0.41	.031	-0.45	.016	-0.25	.205	-0.09	.656	0.46	.014	0.26	.176
LOS	0.03	.860	0.12	.539	-0.09	.660	0.22	.252	0.13	.511	-0.10	.616	-0.04	.855
Consultations	-0.12	.535	-0.34	.079	-0.09	.653	0.16	.414	-0.28	.153	-0.18	.367	-0.36	.062
Unmet needs	-0.19	.330	-0.26	.185	-0.23	.249	-0.13	.508	-0.28	.160	0.25	.200	0.09	.625
Articles	-0.41	.028	-0.73	<.001	-0.23	.240	-0.16	.416	-0.49	.008	0.16	.426	-0.33	.083
Health expenditure	-0.16	.410	-0.40	.032	-0.13	.429	-0.19	.333	-0.43	.024	-0.05	.818	-0.27	.177
Workplaces	-0.19	.329	-0.47	.012	0.02	.916	-0.06	.761	-0.49	.009	-0.12	.541	-0.46	.014
Gross wage	0.27	.156	0.15	.459	0.34	.073	0.20	.304	0.01	.946	-0.10	.620	-0.13	.521
Employment rate	0.19	.333	0.02	.902	0.15	.443	0.11	.584	-0.13	.497	-0.12	.543	-0.17	.384
Sick leave benefits	-0.23	.229	-0.36	.058	-0.05	.787	-0.16	.415	-0.41	.028	-0.03	.873	-0.34	.073
Unemployment benefits	-0.33	.085	-0.64	<.001	-0.23	.236	-0.18	.362	-0.11	.581	0.11	.580	-0.01	.979
Promotion programs	-0.18	.361	-0.19	.334	0.02	.933	0.03	.866	-0.29	.129	-0.24	.225	-0.40	.034
Job quality	-0.16	.423	-0.32	.0395	-0.07	.739	-0.17	.395	-0.56	.002	0.04	.847	-0.35	.067
Schools	0.03	.890	0.07	.726	0.30	.119	0.13	.516	-0.22	.257	-0.63	.001	-0.59	.001
Community facilities	-0.30	.115	-0.37	.049	-0.14	.485	-0.18	.365	-0.24	.218	-0.08	.684	-0.36	.061
School drop-outs	0.18	.340	0.35	.064	0.44	.019	0.29	.129	-0.03	.878	-0.43	.023	-0.21	.294
Promotion programs	0.06	.742	0.04	.832	0.19	.336	0.06	.744	-0.17	.385	-0.57	.001	-0.53	.003
Society	0.08	.699	-0.14	.478	0.07	.717	-0.14	.462	-0.29	.133	-0.39	.043	-0.53	.003
Social workers	-0.28	.154	-0.45	.017	-0.14	.484	-0.13	.515	-0.22	.259	-0.10	.622	-0.25	.197
Occupational therapists	-0.02	.903	-0.40	.037	0.02	.937	0.01	.950	-0.42	.026	-0.05	.795	-0.41	.030
Social support	-0.21	.273	-0.35	.070	-0.15	.460	-0.18	.349	-0.11	.572	0.13	.449	-0.06	.766
Residential beds	0.62	<.001	0.60	<.001	0.34	.075	0.12	.529	0.31	.103	-0.26	.188	0.02	.929
Disability benefits	-0.14	.477	-0.35	.067	0.00	.99	-0.12	.529	-0.38	.046	-0.03	.882	-0.35	.067

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Promotion programs	0.02	.913	-0.03	.889	0.02	.919	-0.03	.872	-0.26	.181	-0.47	.011	-0.48	.010
Non-HC system	-0.02	.912	-0.18	.367	0.16	.429	-0.08	.672	-0.50	006	-0.48	.010	-0.71	<.001

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Table 6. Interventions on KPIs in responsiveness to mental health needs in healthcare, workplaces, schools and society

	<i>Interventions</i>	<i>Type of prevention</i>	<i>Level of evidence</i>	<i>References</i>
<i>Healthcare</i>	Digital Mental Health	Secondary & Tertiary	Umbrella Review	(Witteveen et al., 2022)
	Increased expenditure on MH	Secondary & Tertiary	National-based studies	(Nordentoft and Erlangsen, 2019; Salisbury et al., 2017)
<i>Workplaces</i>	Labour market integration policies	Universal Primary	National-based studies	(Curtis et al., 2019; Hammarström et al., 2024)
<i>Schools</i>	Clinical Liaison teams	Secondary & selected/indicated	Systematic Review	(McPhail et al., 2024)
	MH Promotion programs	Universal Primary	Meta-analysis	(Chen et al., 2024)
<i>Society</i>	Anti-stigma campaigns	Universal Primary	Further research is needed	(Thornicroft et al., 2022)

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