Goitre decline in Italy and contribution of the silent and active prophylaxis

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Goitre has been declining in Italy since the 1970s and because active prophylaxis (AP) has been very limited, it has been suggested that in most places the decline was due to silent prophylaxis (SP). SP is related to the natural increase in iodine intake because of higher consumption of iodine-rich products associated with socioeconomic development. The hypothesis tested in the present study is that SP has increased iodine intake in Italy with subsequent reduction of goitre and that such changes can be quantified. The analysis is based on surveys carried out between the 1970s and the 1990s where goitre and urinary iodine, a proxy of consumption, were measured in schoolchildren. The contribution of the SP can be quantified in an annual increase in urinary iodine excretion between 2·1 and $4 \mu g/l$, and an annual decline in goitre prevalence between 2·1 and 3·6%. In the few areas with AP, there was an annual increase in urinary iodine between 6·5 and 13·1 $\mu g/l$, while the average annual decline of goitre was between 4·4 and 10%. The present results could be used by policy-makers to predict the future trends in the excretion of urinary iodine and prevalence of goitre in Italy with and without AP. AP is about three times faster than SP in increasing iodine intake, but policy-makers should estimate the incremental cost-effectiveness of AP net of the iodine increase already occurring naturally with the SP.

Goitre: Iodine: Silent prophylaxis: Active prophylaxis: Cost-effectiveness: Italy

Iodine deficiency has been always rampant in Italy. Several surveys (Aghini-Lombardi *et al.* 1998) have shown high rates of goitre and low urinary secretion of iodine, a proxy of iodine intake. These surveys have been mostly descriptive and no multivariate analysis has been attempted to utilize more efficiently all the available information.

Active prophylaxis (AP) has been very limited. In Italy, iodized salt is consumed by a small minority, as it has been estimated that less than 3 % of all salt consumed is iodized (Aghini-Lombardi & Antonangeli, 1998). AP, defined in this analysis as the proactive promotion of iodized salt or the iodization of water supplies has been carried out in limited areas, namely in the localities of Vagli (Aghini-Lombardi *et al.* 1995), Garfagnana (Maccherini *et al.* 1998) and Valtiberina (Antonangeli *et al.* 1998) in Tuscany; and in Bolzano (Franzellin, 1998) in the Alto Adige region since the early 1980s; while in Troina, north-east Sicily, AP was carried out between the late 1970s and 1987 (Regalbuto *et al.* 1996).

It has been suggested that the decline of goitre in areas without AP was the result of silent prophylaxis (SP). Regalbuto *et al.* (1998) observed that goitre has declined in Sicily without specific interventions, as a result of 'silent prophylaxis due to change in environmental conditions and life styles'. Other researchers (Vermiglio *et al.* 1989) have suggested that SP is the result of socioeconomic development, leading to increased consumption of iodine-rich products coming from outside the iodine-deficient localities. Delange *et al.* (2000) suggested that although SP has partially corrected iodine deficiency in Western Europe, AP is still required. However, no quantification of SP has been attempted and even if SP may not be sufficient to eliminate

iodine deficiency completely, its contribution needs to be quantified to estimate the net benefit of AP over and above SP.

The quantification of SP would provide a basis for estimating the trends expected in the future, with and without AP, and the incremental benefits to be expected from AP. Like any programme, AP is not exempted from the policy issue related to the assignment of limited resources according to the incremental cost-effectiveness of interventions. Therefore, policy-makers need to estimate the costs and the incremental benefits of AP over and above the natural increase in iodine intake caused by the SP.

The present analysis has the objective of quantifying the contribution of SP in Italy between the 1970s and the 1990s. The analysis aims to reply to critical questions related to the net benefit of AP against iodine deficiency in Italy and in other countries with similar socioeconomic conditions. Such questions include: What is the relationship between urinary excretion of iodine and goitre prevalence? What has been the role of SP in increasing iodine excretion and in decreasing goitre prevalence? What is the net advantage of the AP versus the SP?

Methods

All published articles related to surveys on iodine deficiency and goitre carried out in Italy between 1970 and 1999 were traced through Medline and were assessed. The surveys which were carried out according to the WHO criteria (Report of the Subcommittee for the Study of Endemic Goitre, 1985) on palpation of goitre and measurement of urinary iodine as 24 h excretion in $\mu g/l$, and which had estimates on both goitre and urinary iodine were

Abbreviations: AP, active prophylaxis; SP, silent prophylaxis.

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accepted. The altitude, latitude and distance from the sea of the localities were obtained from the Istituto Nazionale di Statistica (1990).

There was a first group of sixty localities that were surveyed only once, while a second group of nine localities were surveyed more than once and provided longitudinal data. The sixty localities, scattered across the country between Sicily and the Austrian border, were located between 0 and 190 km from the seaside and their altitude varied between 0 and 1000 m above sea level. These localities, which were surveyed across the whole country between the 1970s and the 1990s, should provide a fairly representative picture of the relationship between urinary iodine and goitre prevalence in Italy.

The data were entered into a regression model containing µg/l urinary iodine against the goitre prevalence as dependent. The objective was to predict the increase of µg/l urinary iodine required to decrease goitre prevalence. The slope predicted by the model based on the sixty localities covered only once through cross-sectional surveys was compared with the real trends measured in the nine localities that were surveyed more than once. This comparison had the objective of assessing if the decline experienced in the nine localities differed substantially from the rest of the country. Of the nine localities surveyed more than once, Valtiberina, Vagli, Garfagnana and Bolzano have received uninterrupted AP since the early 1980s. In the remaining communities, which did not receive AP, the increase in urinary iodine was considered due to SP.

Results

The details of the population covered by the studies are in Tables 1 and 2. Table 1 shows the first group of sixty localities that were surveyed only once, between the 1970s and the 1990s. Table 2 provides the information on the second group of nine localities with longitudinal data. Most of the studies, which are shown in Tables 1 and 2, were based on schoolchildren aged between 6 and 14 years, who were examined by people trained in detecting palpable goitre. In the sixty localities surveyed once, goitre varied between 0 and 73 %, while the mean/median urinary iodine varied between 35 and 224 µg/l.

The first group of sixty localities were included in the analysis even if some results of the urinary excretion in µg/l were reported as mean and others as median. To check if this would have caused problems, two regression models, containing goitre as dependent and urinary iodine as independent, were carried out. The first regression model in Table 3 included the localities with the mean µg urinary iodine and the second regression model in Table 4 included the localities with the median µg urinary iodine. Because the two regression models containing the mean and the median urinary iodine produced almost identical coefficients, with very similar standard errors and 95% confidence intervals, the sixty estimates were used in the same multiple regression model.

The relationship between urinary iodine and goitre prevalence was better fitted through a quadratic model. When the data from the sixty communities were entered into a regression model containing goitre as dependent and iodine as independent, the change from linear to quadratic model increased the R^2 from 50 to 61%. This suggested that for a given increase in urinary iodine, goitre declined faster when prevalence was high. As shown in Fig. 1, the slope of the curve between urinary iodine and goitre is steeper when the prevalence of goitre is very high, becomes less steep at intermediate prevalence of goitre and reaches a plateau when the prevalence of goitre is low. A stepwise introduction of other variables to improve the quadratic model included latitude, altitude and distance from the sea (in km) of the localities. Only distance from the sea increased significantly the R^2 to 65% and it was kept in the final model shown in Table 5.

The quadratic model confirms the known relationship between the iodine intake and prevalence of goitre, but it provides the extra information of a stronger effect of iodine at higher levels of prevalence rates. It is known that high levels of urinary iodine, which is a reflection of iodine consumption, are associated with low prevalence of goitre and vice versa. However, the quadratic model is value added because it shows that for a given increase in urinary iodine there will be a more striking effect in localities with a high prevalence of goitre.

The relationship was operationalized in Table 6. The coefficients predicted by the quadratic model were used to quantify the relationship between iodine increase and goitre decline. In Table 6, the first to the last row represent respectively, the concentration in urinary iodine, the relative prevalence of goitre predicted by the model, the decline in the prevalence of goitre expected if urinary iodine increases up to the value indicated in the next column, the decline in goitre prevalence expected for each µg increase of urinary iodine and the increase in urinary iodine required for goitre prevalence to decline by 1%.

For example, the first two rows and the first two columns of Table 6 indicate respectively, that at 10 and 20 µg/l urinary iodine, the prevalence of goitre predicted by the model is 63.5 and 55.4% respectively. Therefore, the increase from 10 to 20 µg/l in urinary iodine is expected to be followed by a decline of -8.1% in goitre prevalence (63.5\% to 55.4\%), as indicated in the third row of the first column. This decline of 8.1 % of goitre prevalence divided by the increase in 10 µg in urinary iodine (from 10 to 20) is equivalent to an average 0.8% decline in goitre prevalence for each µg increase in urinary iodine, as indicated in the fourth row of the first column. Another way to put it is that when goitre is between 63.5 and 55.4%, each increase of 1.2 µg/l urinary iodine is associated with 1% decline in goitre prevalence, as indicated in the last row of the first column.

As indicated by the second and the last row of Table 6, when goitre prevalence declines, urinary iodine has to increase gradually from slightly more than 1 to $2 \mu g/l$ to produce 1% decline in goitre prevalence. This is evident in the second and last row of Table 6, showing that when prevalence is higher than 60%each increase of $1{\cdot}2\,\mu g$ urinary iodine is sufficient to bring down goitre prevalence by 1%. When prevalence of goitre is between 55 and 40%, urinary iodine has to increase by $1\cdot 3 - 1\cdot 4 \mu g/l$ to produce the same decline of 1% of goitre. The amount of urinary iodine required to produce 1% decline increases further when prevalence of goitre is lower.

Figs. 2 and 3 show the real trends in the nine localities surveyed more than once. The steeper increases in urinary iodine in Bolzano, Vagli, Valtiberina and Garfagnana were due to AP which was carried out since the early 1980s. Troina followed the same steep increase in urinary iodine untill the middle of the 1980s, when AP was discontinued. After the mid-1980s the pace in the increase in urinary iodine in Troina was similar to https://doi.org/10.1079/BJN20051555 Published online by Cambridge University Press

that of the localities without AP. Fig. 3 shows that goitre declined faster in the localities where iodine increase was steeper.

The slope of the relationship between the increase in urinary iodine and the decline in goitre prevalence in the nine localities that were surveyed more than once was very similar to the slope predicted by the quadratic model based on the sixty localities which were surveyed across the countries. In Fig. 4, the average annual increase in urinary iodine is put against the

Table 1. First group of sixty localities which were surveyed once

Year	Area	n*	Goitre prevalence (%)	Urinary iodine (µg/l)	lodine measure	
1994	Catania	1253	1	224	Median	
1977	Messina	608	7	76	Mean	
1977	Siracusa	947	0	83	Mean	
1977	Nicosia	1642	39	39	Mean	
1992	Calabria area 3	4879	44	44	Mean	
1992	Calabria area 4	2581	41	55	Mean	
1992	Calabria area 7	645	23	70	Mean	
1992	Calabria area 8	747	40	60	Mean	
1992	Calabria area 9	1998	16	89	Mean	
1992	Calabria area 14	831	15	90	Mean	
1991	Potenza	NA	21	55	Median	
1994	Nuoro	2050	29	89	Mean	
1994	Cagliari (province)	2885	18	97	Mean	
1991	Cagliari (urban)	NA	12	84	Mean	
1994	Oristano	1854	35	54	Mean	
1994	Sassari	1299	17	84	Mean	
1990	Benevento	NA	73	37	Mean	
1994	Napoli	34	15	102	Mean	
1994	Tufo	51	47	63	Median	
1994	Chiance	59	49	66	Median	
1994	Flumeri	270	40	47	Median	
1994	Pietradefusi	139	40	49	Median	
1994	Torrele Nocelle	109	51	45	Median	
1994	Venticano	190	54	42	Median	
1994	Villanova	127	52	52	Median	
1990	Pesaro (province)	NA	27	88	Median	
1990	Pesaro (urban)	NA	7	133	Median	
1990	Ancona	NA	20	96	Median	
1990	Ascoli Piceno	NA	15	90	Median	
1990	Macerata	NA	20	75	Median	
1991	Serchio	719	9	80	Mean	
1991	Marina di Pisa	106	3	173	Mean	
1981	Alta Lunigiana	NA	64	38	Mean	
1982	Bossa Lunigiana	NA	43	35	Mean	
1983	Colline Pisane	NA	22	36	Mean	
1986	Val di Nievole	NA	48	49	Mean	
1988	Pistoia Appennino	NA	41	55	Mean	
1991	Firenze	NA	38	71	Mean	
1991	Lucca	NA	8	64	Median	
1993	Arezzo	NA	10	91	Median	
1982	Massa Carrara	NA	43	37	Median	
1992	Grosseto	NA	6	75	Median	
1990	Varsi	NA	54	72	Mean	
1990	Reggio Emilia	1020	26	108	Mean	
1990	Bologna (urban)	175	6	159	Median	
1990	Bologna	NA	6	107	Mean	
1985	Forli	NA	44	58	Mean	
1992	Padova	NA	16	118	Mean	
1993	Veneto Plain	1928	7	148	Mean	
1993	Belluno	990	6	155	Mean	
1993	Treviso	1232	12	130	Mean	
1993	Vicenza	1289	12	130	Mean	
1992	Rovigo (urban)	NA	8	90	Mean	
1992 NA	Venezia (urban)	NA	2	223	Mean	
NA	Altavilla	NA	32	62	Median	
NA	Colline Metallifere	NA	5	85	Median	
NA	Dentacane	NA	29	62	Median	
NA	Castel d'Aiano	NA	13	123	Median	
NA	Gaggio montano	NA	19	116	Median	
NA	Pietracola	NA	24	80	Median	

NA, not available.

*Most of the studies were based on schoolchildren aged 6-14 years.

Goitre decline in Italy

Year Area		n*	Goitre prevalence (%)	Urinary iodine (µg/l)	AP	lodine measure
1977	77 Troina 1200		52	41	Yes	Median
1983		1200	6	86		Median
1994		1200	8	106		Median
1977	Maniaci	218	67	19	No	Median
1983		218	47	25		Median
1994		218	26	68		Median
1977	Santangelo	439	49	26	No	Mean
1987		439	28	48		Mean
1977	Castel Umberto	348	80	22	No	Mean
1987		NA	44	49		Mean
1977	Sinagra	NA	62	26	No	Mean
1987		NA	33	67		Mean
1981	Vagli	496	58	47	Yes	Mean
1991		307	8	130		Mean
1985	Valtiberina	NA	52	39	Yes	Mean
1993		NA	17	91		Mean
1984	Garfagnana	142	78	55	Yes	Mean
1991		NA	8	147		Mean
1982	Bolzano	49	24	10	Yes	Mean
1990		917	2	137		Mean
1997		189	NA	177		Mean

Table 2. Second group of nine localities which were sampled more than once

AP, active prophylaxis; NA, not available

*Most of the studies were based on schoolchildren aged 6-14 years

average annual decline in goitre prevalence which occurred in the nine localities. The numbers besides the localities represent the average increase in μ g urinary iodine associated with 1 % decline in the prevalence of goitre. For example, Bolzano had an average annual increase of slightly more than 11 μ g/l urinary iodine, an average annual decline of 5% in goitre prevalence, which is equivalent to 2.27 μ g increase of urinary iodine per 1% decline in goitre. Almost in all the localities, urinary iodine had to increase between 1 and 2 μ g/l for goitre to decline by 1%. The faster slope was in Castel Umberto where an average increase of less than 1 μ g/l urinary iodine was associated with an average

decline of 1% in the prevalence of goitre. The reason for the faster decline in Castel Umberto was related to its initial very high prevalence of goitre, which was 80%. This is in line with the steeper relationship between iodine increase and goitre decline predicted by the quadratic model.

The present findings suggest that what happened in the nine localities was similar to what happened across the country. The quadratic model predicted that in localities where prevalence of goitre was very high, as in the case of Castel Umberto, an increase of about 1 μ g urinary iodine was associated with a 1 % prevalence decline in goitre. For the other eight localities with

Table 3. Regression with mean urinary iodine (dependent variable: goitre prevalence)

	Unstandardized coefficients		Standardized coefficient			
Model	В	SE	β	t	Significance	
(Constant)	74.391	8.658		8.592	0.000	
Mean urinary iodine (µg/l)	-0.937	0.174	-2.117	- 5.377	0.000	
Distance from the sea (km)	0.124	0.050	0.255	2.453	0.020	
IODSQUAR	0.003	0.001	1.470	3.718	0.001	

IODSQUAR, urinary iodine squared.

Table 4. Regression with median urinary iodine (dependent variable: goitre prevalence)

	Unstand coeffic		Standardized coefficient		Significance	
Model	В	SE	β	t		
(Constant)	69.075	11.701		5.903	0.000	
Mean urinary iodine (µg/l)	-0.822	0.213	-2.020	- 3.859	0.001	
Distance from the sea (km)	0.064	0.045	0.188	1.404	0.175	
IODSQUAR	0.002	0.001	1.410	2.698	0.013	

IODSQUAR, urinary iodine squared.

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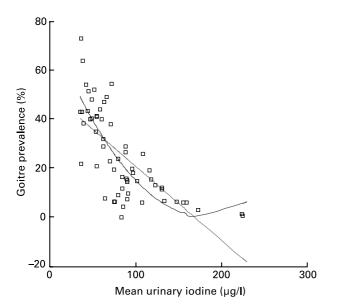


Fig. 1. Linear (—) and quadratic (—) model containing the observed data (\Box) from the sixty localities (dependent variable: goitre prevalence).

longitudinal data, an increase in urinary iodine between 1 and $2 \mu g/l$ was accompanied with an average goitre decline of 1%, as predicted by the quadratic model.

Another piece of information represented in Fig. 4 is that Bolzano, Vagli, Valtiberina and Garfagnana are distant from the rest. This is due to the faster annual increase in the excretion of urinary iodine in these localities because they had AP. In these localities receiving AP, the annual increase in urinary iodine was between 6.5 and 13.1 µg/l and the annual decline in goitre prevalence was between 4.4 and 10%. In the other localities without AP the annual increase in urinary iodine was between 2.1 and 4 µg/land the decline in goitre prevalence was between 2.1 and 3.6%, which can be considered due to the SP.

Discussion

The present analysis has efficiently used published data to measure a 'natural experiment'. Tens of articles have been published on surveys which were carried out across Italy to measure the relationship between goitre and iodine deficiency. Although these papers were very informative, they were mainly descriptive. This has been the first attempt to provide a more comprehensive overview of iodine deficiency in Italy and to measure the effect of SP.

The slope of the trends between iodine increase and goitre decline experienced in the second group of nine localities was very similar to the predictions of the quadratic model. Although the nine communities were not randomly selected to represent the whole country, their trends confirm those predicted by the quadratic model based on the sixty localities that were scattered between Sicily and the Austrian border. Therefore, it is likely that the nine localities provide a good representation of the relationship between urinary iodine increase and goitre decline across the country.

Real trends show that SP has been associated with an increase in urinary iodine excretion and a decline in goitre prevalence. The average annual increase in urinary iodine excretion in localities with SP was between 2·1 and 4 μ g/l, while the annual decline in goitre prevalence was between 2·1 and 3·6%. The fact that the areas that did not receive any specific intervention have recorded an increase in urinary iodine confirms the existence of SP. Even if this 'natural experiment' cannot have the same evidence of a randomized community trial, the causal inference between the increase in urinary iodine and the decline in goitre associated with SP is clear. This causal inference is suggested by the concordance between the magnitude of the changes experienced by the localities under SP and AP.

Although AP is faster in increasing urinary iodine, its benefits should be estimated at the net of those due to SP. AP requires a certain cost that is directly proportional to the efforts involved in ensuring that AP is efficiently carried out and that consumers decide to buy iodized salt instead of non-iodized salt. In times of evidence-based medicine and rationing, the incremental costs required to implement AP need to be divided by the incremental benefit. The results of this analysis show that the net incremental benefit of the AP would be an annual increase between 4.4 and $9.1 \mu g/1$ urinary iodine. This would lead to an incremental annual decline in goitre between 2.3 and 6.4%. These are the net benefits over and above the increase already occurring because of SP. The costs divided by the incremental benefits would provide the incremental cost-effectiveness of AP.

As in any analysis based on published data, there are several limitations. The estimation of the trends is based on only nine localities and on two or three surveys per locality, with the consequence that the results might not be generalizable and that the average annual changes based on a few points in time may hide substantial fluctuations. This has inevitable consequences on the exact estimation of the annual changes and on the certainty that such changes will continue at a stable rate.

Nonetheless, the fact that the changes in the nine localities coincide with the changes predicted by the quadratic model strengthen the causal inferences and the generalization of the results based on the nine localities. The increase of $1-2\,\mu g$ urinary iodine per 1% decline in goitre experienced by the nine localities is in line with the predictions based on the sixty

 Table 5. Coefficients of the quadratic model in Fig. 1 (dependent variable: goitre prevalence)

	Unstanda coeffic		Standardized coefficient		Significance	
Model	В	SE	β	t		
(Constant)	72.012	6.795		10.598	0.000	
Mean urinary iodine (µg/l)	-0.869	0.130	-2.029	- 6.656	0.000	
IODSQUAR	0.003	0.001	1.399	4.573	0.000	
Distance from the sea (km)	0.079	0.032	0.199	2.490	0.016	

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IODSQUAR, urinary iodine squared.

	Urinary iodine (µg/l)								
	10.00	20.00	30.00	40.00	50.00	60.00	70.00	80.00	90.00
Expected goitre prevalence (%)	63.52	55.43	47.74	40.45	33.56	27.07	20.98	15.29	10.00
Expected decline in goitre prevalence if urinary iodine increases by 10 μg/l (%)	- 8.09	-7.69	-7.29	-6.89	-6.49	-6.09	- 5.69	-5.29	-4.89
Change in % goitre per µg increase in urinary iodine	-0.809	-0.769	-0.729	-0.689	-0.649	-0.609	-0.569	-0.529	-0.489
Increase in urine iodine for goitre to decline by 1 % ($\mu g/I$)	1.236	1.300	1.371	1.4513	1.5408	1.642	1.757	1.890	2.044

For further explanation, see p. 819.

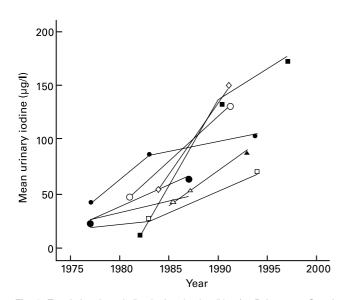


Fig. 2. Trends in urinary iodine in the nine localities (■, Bolzano; ◆, Castel Umberto; ◊, Garfagnana; □, Maniaci; △, Santangelo; ●, Sinagra; ●, Troina; ○, Vagli; ▲, Valtiberina).

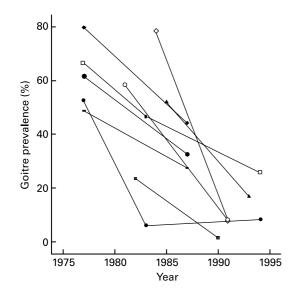


Fig. 3. Trends in goitre prevalence in the nine localities (■, Bolzano; ◆, Castel Umberto; ◇, Garfagnana; □, Maniaci; △, Santangelo; ●, Sinagra; ●, Troina; ○, Vagli; ▲, Valtiberina).

localities sampled cross-sectionally across the country. This strengthens the hypothesis that the data provided by the nine localities are unlikely to be very far off the mark in representing what has happened in the last few decades in the country. This is the best prediction we can get from available data and it is unlikely that community trials would provide very different results.

Another limitation of the analysis is the absence of information on how the SP might have worked. The only variables which may have influenced the iodine consumption in the localities and which were included in the model were distance from the sea, altitude and latitude. However, no information was available on the sources of iodine intake in these localities. Although dietary surveys have been carried out in Italy during the last few decades, they were not suitable for measuring trends in the consumption of iodine supplements. However, it is unlikely that increased consumption of fortified products has taken place in Italy in the last few decades with the exception of a few limited areas. As mentioned earlier, the proportion of fortified salt for human consumption is estimated to be less than 3%. There is also no evidence that the iodine in dairy products has increased as the result of supplements given to dairy cattle.

Although the data analysed did not contain any information on the possible causes of SP, it is likely that this is the result of a spontaneous and gradual increase in consumption of products

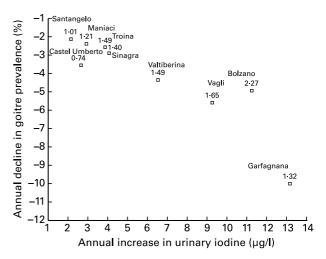


Fig. 4. Annual decline in goitre prevalence against annual increase in urinary iodine in the nine localities. Valtiberina, Vagli, Bolzano and Garfagnana had a higher annual increase in urinary iodine excretion because they had active prophylaxis. The numbers besides the localities represent the average increase in μ g urinary iodine associated with 1 % decline in the prevalence of goitre.

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containing iodine. Given the relative scarcity of iodine fortification carried out in Italy, it is likely that SP has been produced as the result of increased access to products coming from noniodine-deficient areas. These might have included food and nonfood items such as pharmaceutical products whose consumption increases with socioeconomic development. Therefore, the most likely mechanism of SP is an increased access to a variety of products and a lower reliance on products that are locally produced in iodine-deficient areas.

Although forecasts on the future of SP prophylaxis are difficult, the assumptions given earlier suggest that it is likely to continue. Even if the limitation of the data cannot ensure that SP will continue at the same pace, the likelihood that SP will decline is slim. If SP is the result of development, the only way that SP could decline is with declining development, which in the case of Italy is unlikely. The sustainability of SP is suggested by its being a natural phenomenon not requiring an active effort from local authorities and an efficient delivery system. Therefore, the probability that SP will continue is high, although the pace of goitre decline may not be the same as in the past. When goitre reaches lower prevalence rates, the amount of iodine required to decrease prevalence by 1 % increases. Therefore, the rate of decline in the prevalence of goitre is likely to slow down in the future.

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